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16 March 1957

MEMORANDUM FOR: The Inspector General

SUBJECT : First Draft of Revised NSCID No. 1

1. I am attaching in seven copies the results of the deliberations of the Task Force on Revision of NSCID No. 1. It is our understanding that this first draft will be considered, upon your approval, as a terms of reference for the other task forces drafting revisions of the other NSCID's, and that the final draft of NSCID No. 1 will be made after all the other NSCID's are in final draft form.

2. Pursuant to our interpretation of your instructions, the task force considers this first draft to be the strongest form of the charter directive and disregards the practical problems involved in its enactment and effective implementation. We believe that integration of the intelligence efforts of the several agencies would be accomplished, that the DCI's coordinating role would be strengthened, that authority would be available to the DCI for containment of costs of the intelligence effort of the United States, and that duplication of effort would be reduced, if substantially our version of NSCID No. 1 were enacted and effectively implemented.

3. We desire to emphasize that DCI responsibility for the functions listed in the draft directive without the necessary authority to insure compliance by all concerned is fatuous. We realize fully that the resistance of all members of the IAC to the enactment of the proposed directive is a foregone conclusion. For this reason and in the light of past experience in negotiating similar directives, we recommend that the President's Board of Consultants on Foreign Intelligence Activities be consulted before negotiations are started as to whether the proposed directive answers the Board's requirement.

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Chairman, Task Force on NSCID No. 1

Members of the Task Force
Herbert Scoville, Jr., AD/SI

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FIRST DRAFT
15 March 1957

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 1

Pursuant to the provisions of Section 102 of the National Security Act of 1947, as amended, and for the purposes enunciated in paragraphs (d) and (e) thereof, the National Security Council hereby authorizes and directs that the following policies, duties and responsibilities will govern the conduct of United States intelligence activities in the interest of national security. The recommendations of the Central Intelligence Agency, required by Section 102 (d) (2), on matters concerning such intelligence activities of the Government departments and agencies as relate to national security, will, when approved by the National Security Council, issue as Council Directives.

I. Jurisdiction

1. The jurisdiction of the Central Intelligence Agency embraces all intelligence activities of the Government relating to the national security. The Central Intelligence Agency shall have no police, subpoena, or law enforcement powers, or internal security functions.

II. The Director of Central Intelligence and the Central Intelligence Agency

1. The Director of Central Intelligence shall function within his jurisdiction as the intelligence officer of the National Security Council and as its executive agent for the purpose of coordinating

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the intelligence activities of the several departments and agencies of the Government which relate to the national security.

2. 2. The necessary authority is hereby delegated by the members of the National Security Council to the Director of Central Intelligence, so that his decisions, orders and directives concerning the intelligence activities of the Government shall be considered as emanating from them, in their executive capacity, and shall have full force and effect as such, provided that any agency shall have access, through appropriate channels, to the National Security Council, in connection with such directives.

3. The Director of Central Intelligence or representatives designated by him shall make such surveys and inspections of departmental intelligence activities and facilities of the various departments and agencies of the Government as he may deem necessary in connection with his duty to advise the National Security Council and to make recommendations for or to bring about necessary integration, coordination, reduction of duplication, containment of cost and the general improvement of intelligence activities. This authority is subject to the provisions of Section 102 (c) of the National Security Act of 1947, as amended, regarding the Federal Bureau of Investigation.

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4. The Central Intelligence Agency shall function under the Director of Central Intelligence as the intelligence facility of the President of the United States and the National Security Council.

5. The Director of Central Intelligence is responsible for the protection of intelligence sources and methods from unauthorized disclosure in accordance with paragraph d. (3) of Section 102 of the National Security Act of 1947, as amended.

III. Coordination of Intelligence Activities

1. Coordination of intelligence activities by the Director of Central Intelligence shall be designed primarily to strengthen the entire governmental intelligence structure, to improve the quality of intelligence, and to achieve a fully integrated United States intelligence effort in objective support of policy planning, strategic planning, and operational decisions at all appropriate levels within the Government. A fully integrated intelligence effort is considered to mean that:

a. the intelligence production effort of the Central Intelligence Agency and the departmental intelligence agencies is continuously oriented toward the requirements of United States national security interests and objectives.

b. the intelligence collection and source exploitation effort of the Central Intelligence Agency and the other intelligence agencies effectively meets the requirements and

priorities of intelligence relating to the national security.

c. all categories of intelligence needs bearing on the national security are specifically identified and defined and the responsibilities for collection and production are appropriately allocated throughout the governmental intelligence structure.

d. the interchange of intelligence, intelligence information, and other information which has utility for intelligence purposes is effected among the several intelligence agencies under appropriate security provisions prescribed by the Director of Central Intelligence, subject to applicable provisions of law.

2. The Director of Central Intelligence shall be responsible for coordinating intelligence activities to meet the foregoing objectives.

3. In accordance with Section 303 of the National Security Act of 1947, as amended, the Director of Central Intelligence may appoint such advisory committees and employ such part-time advisory personnel as he may deem necessary to carry out the functions of the Agency.

a. To advise and assist the Director of Central Intelligence in the performance of his statutory duties, there shall be established an Intelligence Advisory Committee consisting of the Director of Central Intelligence, who shall be chairman thereof, the Directors of the Federal Bureau of

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Investigation and the National Security Agency and the respective intelligence chiefs of the Departments of State, Army, Navy, and Air Force, and of the Joint Staff (JCS), and the Atomic Energy Commission, or their representatives. The Director of Central Intelligence may invite the chief, or his representative, of any other agency or department having functions related to the national security to sit with the Intelligence Advisory Committee whenever matters within the purview of his agency are to be discussed. The Director of Central Intelligence may establish such subcommittees of the Intelligence Advisory Committee as he may deem necessary. The chairmen and secretariats of these subcommittees shall be supplied by the Central Intelligence Agency.

IV. Production and Dissemination of Intelligence by the Central Intelligence Agency

1. The Director of Central Intelligence shall produce intelligence relating to the national security, hereafter referred to as National Intelligence. In the production of National Intelligence, the Central Intelligence Agency may make use of existing intelligence facilities and may utilize departmental intelligence for such production. The Director of Central Intelligence will not be bound

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by any concept of collective responsibility in the production of National Intelligence, as he has the direct and sole responsibility for such production.

2. The Central Intelligence Agency shall also produce intelligence not otherwise available which is required to support the Central Intelligence Agency production and operations as well as those of other appropriate governmental agencies.

3. Normally the Central Intelligence Agency will, prior to publication for general dissemination, request the appropriate departmental intelligence agencies to examine National Intelligence for the purpose of ascertaining departmental views on aspects which are related to their respective individual departmental or agency intelligence interests. Intelligence so examined shall carry a statement of agency concurrence therein, or a comment which sets forth the substantial points of difference; provided, that delays in the receipt by the Central Intelligence Agency of such comments shall not bar the timely dissemination of national intelligence.

4. The Central Intelligence Agency shall disseminate intelligence and information in its possession to the President, members of the National Security Council and to other departments and agencies of the Government, whenever such dissemination is appropriate to their functions relating to the national security. Such dissemination

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shall be made under security regulations and procedures established by the Director of Central Intelligence.

5. The Director of Central Intelligence may release intelligence and intelligence information to foreign governments and international bodies, subject to the applicable provisions of law and Presidential policy.

V. Additional Responsibilities of the Central Intelligence Agency

1. The Central Intelligence Agency shall perform, for the benefit of the intelligence organizations of the Government, such additional services of common concern as the Director of Central Intelligence determines and the National Security Council approves can be more efficiently accomplished centrally; and such other functions and duties related to intelligence affecting the national security as the National Security Council may from time to time direct.

2. The Director of Central Intelligence may make arrangements with other departments and agencies to assign to the Central Intelligence Agency such experienced and qualified officers and members as may be of advantage for advisory, operational, or other purposes, in addition to such personnel as the Director of Central Intelligence may directly employ. In each case, such departmental personnel will be subject to the necessary personnel

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procedures of the Central Intelligence Agency and the department concerned. Such personnel must be acceptable to the Central Intelligence Agency and responsible solely to the Director of Central Intelligence during the period of their assignment.

VI. Responsibilities of Governmental Departments and Agencies to the Central Intelligence Agency

1. Whenever the chief of an intelligence organization obtains information which indicates an impending crisis situation, such as the outbreak of hostilities involving the United States, or a condition which affects the security of the United States to such an extent that immediate action or decision by the President or the National Security Council seems to be required, he shall immediately furnish the information to the Director of Central Intelligence as well as other officials or agencies as may be indicated by the circumstances. The Director of Central Intelligence will take such action as he considers necessary to full evaluation of the furnished information.

2. Subject to the special proviso of Section 102 (e) of the National Security Act of 1947, as amended, regarding the Federal Bureau of Investigation, all departments and agencies of the Government shall make available to the Central Intelligence Agency all intelligence, intelligence information and other information in their possession which the Director of Central Intelligence determines has utility for intelligence purposes. Such material shall be made

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available to the Central Intelligence Agency regardless of its source, classification or nature. To this end, the so-called "Third Agency Rule," which provides that classified information originating in one agency shall not be disseminated outside the receiving agency without the consent of the originating agency, is specifically abrogated insofar as the Central Intelligence Agency is concerned.

3. Each of the departments and agencies of the Government shall maintain with the Central Intelligence Agency and with each other, as appropriate to their respective responsibilities, a continuing interchange of intelligence information and intelligence available to them. "Operational" information and scientific, technological, diplomatic, and other information which has utility for intelligence purposes is included in this directive, as well as information available only under special security handling restrictions. The flow of such material shall be immediate, spontaneous and comprehensive.

4. In cases where the originating agency requests that special security considerations govern the dissemination of specific material to third agencies, such requests will be given the maximum consideration by the Central Intelligence Agency and shall be complied with

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to the maximum extent which the Director of Central Intelligence shall determine is compatible with the national security, subject to applicable provisions of law.

5. Within the limits of their capabilities, the departments and agencies of the Government shall provide, produce or collect such intelligence and information as the Central Intelligence Agency may request for its use or for that of one of the other departments or agencies. Upon determination by the Director of Central Intelligence that any department or agency so requested does not have the capability to fulfill such a request, the Director of Central Intelligence shall take such action as he deems necessary.

6. In order that the Director of Central Intelligence may adequately discharge his responsibilities to the President and the National Security Council, timely departmental action in meeting Central Intelligence Agency commitments and deadlines is imperative. Upon specific request of the Director of Central Intelligence, first priority shall be given by each department or agency to his requirements for collection, production, and the comments on National Intelligence.

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